COMMENTARY: SHIPPING

Canadian Arctic response needs reform

PETER ZIOBROWSKI

The Russian icebreaker Akademik The Russian icebreaker Akademik Ioffe ran aground Aug. 24 in the Gulf of Boothia, west of the northernmost portion of Baffin Island. It was on a cruise operated by B.C.-based One Ocean Expeditions, having departed from Kugaaruk, Nunavut the day be-

Donglai Gong, an American researcher aboard the ship, tweeted that "suddenly we heard this loud grinding sound, and the ship shook. The ship came to a complete stop, and it fell silent, listing to one side."

listing to one side."

One Ocean Expeditions told the CBC that damage was limited to closed, empty tanks and that the situation was being managed.

Once the passengers were evacuated and safely in Edmonton, the company referred all media in company referred all media in-

company reterred all media in-quiries to the ship's owner, without stating who that was. Joseph Spears, principal of the Horseshoe Bay Marine Group and an expert in salvage and maritime law, said "managing the situation is a good euphemism for pumping

water.

He figured One Ocean Expeditions is trying to distance itself.

"Showing passengers polar bears is good for business," Spears

"This could have been much

Ins could have been much worse. What would happen if the ship sank, with help hours away, and those same polar bears inhabiting the closest dry land?"

With One Ocean Expeditions and the ship's owners remaining silent, the Canadian Coast Guard and Temperary Coands took on

silent, the Canadian Coast Guard and Transport Canada took con-trol of the vessel Aug. 28. The first and biggest considera-tion is the severity of the damage to the ship. The Akademik Ioffe spent 12 hours grinding on a rock before coming free, and photos posted by Gong to Twitter clearly show the vessel noticeably lower show the vessel noticeably lower in the water while stuck on the

rock. Once freed, the ship anchored in deeper water. This has the makings of a good yarn in and of itself, but the bigyarn in and of itself, but the oig-ger concern is what it says about how Canada handles shipping in Arctic waters. Despite claiming to have control, the federal govern-ment doesn't require the use of pilots in the Arctic. Spears suggests government

pilots in the Arctic.
Spears suggests government
could require ships transiting
Canadian Arctic waters to post a
security to cover salvage should
they run into trouble, or require
all vessels, even state-owned
ones, to carry hull insurance.
Traditionally, the Canadian government has taken on the role of monitor — approver and regulator of salvage plans put forth by a

of salvage plans put forth by a ship's owner and contractors. This summer is proving to be difficult for everyone operating in the Arctic because there is more ice than usual. The summer ship-ping season typically runs from May to October. Fedhaw and other May to October. Feenaw and other Arctic operators have had to bring in additional ships, and the Baffinland iron mine has chartered an Estonian icebreaker to ensure all scheduled shipments are completed before winter. One Ocean Expeditions was

One Ocean expeditions was forced to change the embarkation point for the trip to Kugaaruk from Resolute. The coast guard's fleet of icebreakers is working flat out but is short because of refits and repairs to its fleet, the newest of which was built in 1987. of which was built in 1987.

The Louis S. St-Laurent, one of The Louis S. St-Laurent, one of two heavy icebreakers in the fleet, is more than 50 years old. Terry Fox, the other, is returning from Ontario. Both ships operate out of St. John's, with several medium-sized icebreakers working out of Quebec.

Three light icebreakers are Three light icebreakers are based in Halifax. The Sir William Alexander is operating in the Arctic. The Edward Cornwallis is in Saint John's and appears to be heading north, and the Earl Grey is tradition to the resource of all the saint and the saint an is tending to the recovery of oil from the Manolis L, a paper carriin Newfoundland in 1985 and that recently started leaking oil from its tanks.

Any tugs required would likely



Russian icebreaker Akademik Ioffe, which ran aground in the Arctic, sits in port in Halifax Harbour in 2016. The case of the Akademik Ioffe provides a good case study for the problems with Canada's response capabilities in the region. PETER ZIOBROWSKI

come from regional ports. Atlantic come from regional ports. Atlantic Towing, McKeil Marine, Secunda Canada and Quebec's Groupe Ocean all have capable tugs. Sev-eral local diving firms have exper-ience doing salvage work for the coast guard, and have worked with these tug companies.

It's not yet known whether repairs to the Akademik Ioffe can be made in the Arctic or if the coast guard and Transport Canada even have the tools and expertise on hand to complete such an assessment. Eight days such an assessment. Eight days after the incident, there had been no public announcement of sal-vage vessels heading north or an assessment of the damage. An inquiry to the coast guard was referred to Transport Canada,

which has yet to respond.

which has yet to respond.
Getting the ship out of the
Arctic is a problem regardless. If it
can be repaired on scene, people
and equipment will have to be
flown or shipped there. If it can't,
the Akademik Ioffe needs to get
to a shipyard, likely in Europe,

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under its own power or accom-

under its own power or accom-panied by a tug and icebreaker. That option has risks should flooding increase. Other options include towing the stranded ship or loading it on a semi-submersible vessel

Another unanswered question Another unanswered question is who will pay for all of this. The ship looks to be owned by the Russian state, so it likely doesn't have hull insurance. This could leave the Canadian government on the hook for salvage costs.

The 2000 grounding of the

The 2010 grounding of the Clipper Adventurer on an un-charted but documented rock is similar. In the end, that ship was towed to Poland for repairs, and the salvage, towing and repair bill came to US\$13.5 million, not including \$445,000 in pollution control costs and the cost of hav ing Canadian Coast Guard vessels

ing Canadian Coast Guard vessels monitor the situation. Though it may sound very Hunt for Red October, one has to con-sider what the Russians know. Published charts of the Arctic are

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old, and rocks and shoals can be old, and rocks and shoals can be uncharted simply because they haven't been found and reported yet. Russian research vessels have been cruising in Canadian waters for several years and may have better charts than we do.

The Clipper Adventurer was removed from the Arctic three removed from the Arctic three weeks after it grounded. That salvage operation went smoothly, and pollution was minimal. Eight years later, a second ship has had a very similar incident, though higher than normal ice levels are

Canada has been lucky in these canada nas been lucky in these cases. Damage has been light, pollution limited and there were no injuries. These cases should serve as wakeup calls for Canada to develon its Assistance and the cases. to develop its Arctic response capability. We won't be this lucky every time, and aircraft and ship response times measured in half-

complicating the situation.

response times measured in nair-days are inviting tragedy. Peter Ziobrowski has been observing and writing about the happenings of Halifax Harbour for 10 years.

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